







### **Innovative Funding for Supportive Housing**

The Way Home: Lane County Reentry Collaborative

October 15, 2018





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- Understand Third Sector's approach to outcomes oriented contracting
- Learn about the outcomes contracting work happening in Lane County by providing an overview of the permanent supported housing model that will be utilized by *The Way Home*
- Think of issues areas, government agencies or contract groups in your own jurisdiction that could benefit from a transition to outcomes orientation







#### **AGENDA**

- Introductions
- Case study: Lane County, OR
- Overview of outcomes contracting
- The Way Home: Lane County Reentry Collaboration
- Applying outcomes contracting across Oregon







# The Way Home is bringing together high performing providers to expand Permanent Supportive Housing for Lane County's reentry population

#### **Project partners**



### Nationally recognized leader in delivery of reentry services

- Operating 20 buildings on 7 sites in Lane County with 200+ units
- 45 year history of providing evidence-based interventions to reduce recidivism and homelessness



### Lane County housing authority

- 4600 affordable homes provided to low incomes pop.
- Goal to convert as many units to supportive housing
- Real estate development focus is special needs populations



### A division of Lane County Administration

- Serve 2,500 adults annually
- Partnered with Sponsors for over 20 years
- Utilizing evidence based practices



Engaged with providers since January 2017 for project design & implementation

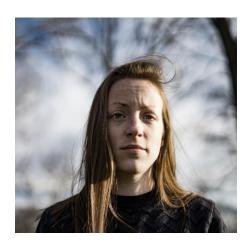






### Our approach works with government to design and implement practical solutions that help Americans facing complex life challenges

#### Jennifer's Story



In 2011, Jennifer was living with a physically abusive partner. The domestic violence escalated and Jennifer fled to escape the dangerous, abusive situation.

Jennifer became homeless, spending years living on and off with family and friends. While homeless, she started using and selling drugs, eventually spending time in prison for possession of methamphetamine.

The criminal justice, housing and mental health treatment systems were not coordinated, leaving Jennifer without the resources to overcome the overlapping challenges of finding stable housing in order to begin to address her trauma, treating her substance abuse, and gaining stable employment.

Photo Credit: Photo by Jeffrey Wegrzyn on Unsplash







### The Way Home is one of the first projects in Oregon to implement an outcomes oriented contract

#### Transition to an outcomes orientation

#### **Status Quo Approach**



**Policy** based on a prescriptive, topdown approach to service providers with limited incentives for overperformance



**Dollars** spent on cost-reimbursement for services, not measurable outcomes



Dollars **reward providers** for achieving criminal justice and housing benchmarks

**Outcomes-Oriented Approach** 

Lane County, State of Oregon, and nonprofit

leaders aligned around innovations and

incentives that reduce recidivism and

increase housing stability.



**Services** delivered with limited visibility on performance and data coordination



Providers launched **coordinated services** for 125 high risk individuals in need of housing upon reentry



**Data** used for compliance, not to surface new insights or identify system challenges



Outcomes data collected and shared for program evaluation and to support continuous improvement

New data feedback loops and contracting structures align incentives for better outcomes delivery







# Outcomes contracts connect policy, dollars, services, and data, creating a system that coordinates support for Jennifer

#### **Improvements through Outcomes Contracts**

Improved System

The effect of services on housing and justice outcomes is evaluated and informs policy decisions



State and County policy links funding to measurable outcomes





Programs use data to coordinate services to address housing, trauma, substance abuse and employment needs



Funding creates incentives for programs that keep individuals stably housed

#### **Improved Outcomes**



Individuals like Jennifer are receiving coordinated support to find stable housing and break the cycle of incarceration

Photo Credit: Courtesy of Erik Bishoff Photography

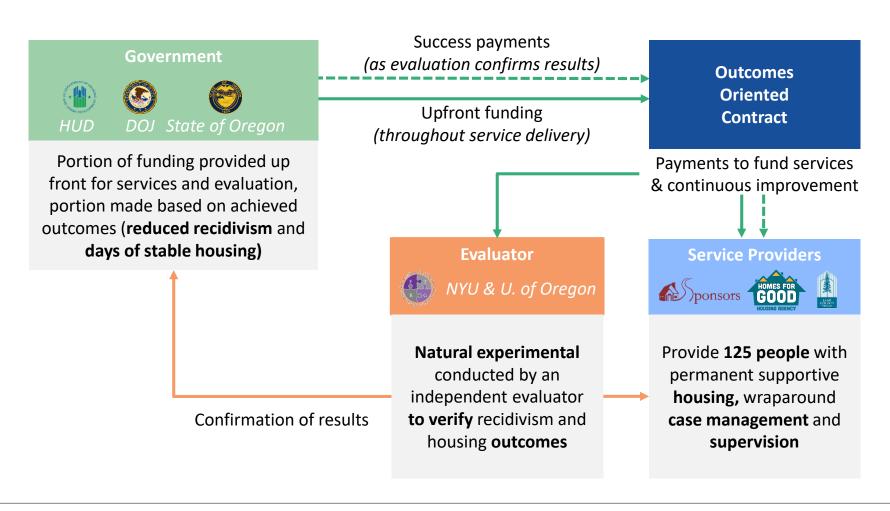






# Public funds enabled to expand access to PSH units and case management while creating infrastructure for future outcomes contracting

"Direct with government" outcomes contracting structure









# Third Sector helps government agencies use innovative contracts to align policy, dollars, data, and services around improved social outcomes

#### **Components of an Outcomes Contract**



Developing outcomes contracts with stakeholders through a collaborative process builds capacity for the community to scale their outcomes orientation







### The key components of The Way Home: Lane County Reentry Collaborative outcomes contract









#### **GOALS**

Reduce recidivism and increase housing stability for Lane County's prison reentry population by providing 125 individuals with Housing First permanent supportive housing



#### **PERFORMANCE METRICS**

- 6 and 12 month housing stability<sup>(1)</sup>
- 1 and 3 year recidivism<sup>(2)</sup>
- Appropriate use of healthcare services<sup>(3)</sup>



Evaluation team will give providers flexibility to access and learn from data, innovate, and continually improve outcomes

- (1) Defined as having an active lease, sub-agreement or occupancy letter
- (2) Defined as incarceration as a result of a new felony conviction
- (3) Exact metric still under negotiation



#### **DATA SHARING & EVALUATION**

- Criminal justice (CJC), housing (HMIS), and healthcare (Trillium) data integrated with primary data from providers and clients.
- Natural experiment evaluation of metrics and program efficacy conducted by NYU.



#### **INCENTIVE STRUCTURES**

- Providers eligible to receive up to \$500k in bonus payments from HUD/DOJ for meeting metrics.
- Incentive structure with State still under negotiation







### Lane County awarded \$1.3mm to scale a Housing First PSH model with rigorous evaluation of recidivism & housing outcomes

#### Federal grant overview







- Funds support pre-launch efforts for data infrastructure, intervention design, and outcome payments
- \$500K guaranteed for outcomes payments
- Provided necessary funding for Third Sector technical assistance and 5-year project evaluation

#### Eugene is well-positioned to set state and national standard for addressing homelessness

- Serve as a success case for other cities on the West Coast tackling homelessness and recidivism (e.g., Portland, Seattle, & San Francisco)
- Become national leader in data & policy integration to better align government resources with better outcome delivery in justice, homelessness, & healthcare









### Homes for Good, Sponsors, and P&P launched a pilot in April 2017, and expanded to 100 Housing First PSH units in September 2018

#### 54 units at The Oaks at 14<sup>th</sup> opened in 2017



54 Sponsors units \$9mm construction & development cost

#### **Expansion to Housing First Permanent Supportive Housing**







- Individualized Housing First case management
- Cognitive Behavioral Therapy groups
- Family self sufficiency programming
- Sec. 8 housing liaison services
- Supervision services
- Added support services (emp., edu., etc.)
   \$6.8mm for services<sup>(1)</sup>

54 Sponsors units



(1) State and local funding pending final legislative biennium budget approval and contract negotiation with the Criminal Justice Commission (CJC)







# A phased funding approach allowed the project to launch early, braid public and private funding, and build evidence along the way

Phase 1 Phase 2 September 2018 – June 2019 **July 2019 – June 2023 Services** \$450K \$6.5mm budget **Services Oregon Community Foundation** State of Oregon Sponsors, Homes for Good, P&P<sup>(1)</sup> funding source **Incentives** \$500K from HUD/DOJ TBD from State of Oregon **Performance** 6 and 12 month housing stability **TBD** 12 month recidivism metrics New York University & University of Oregon conducting 5-year study to evaluate **Evaluation** recidivism, housing and healthcare outcomes with participant and control groups **Continuous** NYU/UO share housing, criminal justice and primary data with providers on

(1) Project partners provided in-kind support for Phase 1 of the project by dedicating exist staff and organization infrastructure to The Way Home.





**Improvement** 



quarterly basis to support data informed continuous programmatic improvement

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## An outcomes-oriented approach can improve results across a broad range of issues

#### **Sample Issue Areas**



Family Stabilization

Measurably decreasing the number of days kids spend in foster care in Cuyahoga County, OH



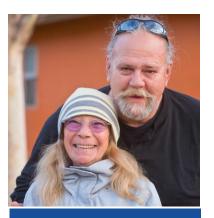
Workforce Development

Increasing job
placement rate and
wage growth for
child welfare and
justice-involved
youth in Suffolk
County, MA



Housing & Homelessness

Reducing recidivism and increasing housing stability for homeless individuals returning to Lane County from prison



Mental Health

Decreasing response times from two weeks to same day for people experiencing mental health in King County, WA

Photo Credits: Family Stabilization: Courtesy of FrontLine Services, Workforce Development: Courtesy of Roca, Inc.; Mark Morelli, Housing: Courtesy of First Step House, Mental Health: Courtesy of Abode Services







## An outcomes orientation can be adopted at any level – from an individual program to an entire jurisdiction

#### **Engagement Levels**



#### **Program Level:**

Third Sector leads engagements that apply an outcomes orientation to a single, specific program





#### **Agency Level:**

Third Sector helps an agency develop an outcomes orientation that shifts incentives for multiple programs



#### **Jurisdiction Level:**

Third Sector helps multiple agencies adopt an outcomes orientation across an entire City, County or State









## Third Sector is on a mission to accelerate America's transition to a performance-driven social sector

#### **Third Sector's Engagements**



Third Sector has deployed \$365 Million in public funding via outcomes contracts, creating performance incentives for services supporting 25,000 people.







# How can your agency's goals inform the development of an outcomes orientation for a new program or contract?

#### Key questions to answer



#### **GOALS**

What pressing challenge in your community are you trying to solve? Who are you intending to impact and what impact can you make? Are there stakeholders that care about this goal?



#### **PERFORMANCE METRICS**

Is this an performance metric that aligns with the priority goals for the program?

Are there stakeholders that care about this metric?



#### **DATA SHARING & EVALUATION**

What administrative data would need to be accessed or integrated to report on the selected outcome metrics?



#### **CONTINUOUS IMPROVEMENT PROCESS**

What stakeholders should be involved in the design and implementation process?

What is the best way to meaningfully engage them?



#### **INCENTIVE STRUCTURES**

What payment or process incentives would motivate providers to manage to outcomes?

What funding source or structures could be available for incentives that align with project goals?







#### **SIPPRA Funding Opportunity:**

+\$100mm for governments willing & able to establish an outcomes orientation

The 2018 Social Impact Partnerships to Pay for Results Act (SIPPRA) overview<sup>(1)</sup>



\$70-80mm for Outcome Payments

50% must directly benefit children



\$10mm for Feasibility Studies

Cover up to 50% of total study costs



\$15mm for Evaluation

To determine if outcomes are achieved

State/local governments & partners may apply in early 2019<sup>(2)</sup>

(1) Funding guidance and application being released by federal inter-agency council (OMB, Treasury, HHS, DOL, HUD, etc)

 $\hbox{(2) Contact Third Sector for information relating to the application process}\\$ 

Source: US Congress https://www.congress.gov/115/bills/hr1892/BILLS-115hr1892enr.xml#toc-H643778D2022F4F9A9CD33B7B43224BD7







#### Where do we go from here?



Assess if and how you can incorporate an outcomes orientation into existing government funding/services/partnerships

Slide 17 is a useful guide to start with



Spread the word to State and local government partners and your community about applying to SIPPRA

Slides 18 & the Appendix are great reference resources



Determine if an outcomes-payment application or feasibility study is an appropriate path forward for SIPPRA

The Way Home and Third Sector can be thought partners







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# SIPPRA funding requires governments to design contracts that will incentivize achievement of one or more of the 21 outcome categories

#### **Examples of outcome categories**

1 Employment & earnings of 16-25 y/o



† High school graduation rates



Special-

needs/low-income

edu. outcomes

Child abuse & neglect



Number of youth in foster care



**↓**Homelessness



† Health of those in need



Teen & unwanted pregnancies



Source: US Congress https://www.congress.gov/115/bills/hr1892/BILLS-115hr1892enr.xml#toc-H643778D2022F4F9A9CD33B7B43224BD7







# All residents will receive housing in addition to Sponsors, P&P, and Homes for Good programming

Services available based on individualized needs assessment

#### **Sponsors Programming**

(Sponsors Staff)

#### · Cognitive Behavioral Therapy groups:

- Cognitive Behavioral Interventions A Comprehensive Curriculum
- Moral Reconation Therapy
- Motivational Enhancement Therapy
- Living in Balance
- Moving On
- Parenting Inside-Out

#### Individualized Case Management

- Transitions Coaching through 1-on-1 sessions
- Housing Search Assistance
- Motivational Interviewing
- Referral for services through outside providers
- Drug & alcohol screening
- Added support services
  - Mental Health Counseling
  - Employment and Education Services
  - Mentoring Program
  - Basic Needs Provision (food, hygiene items, etc.)

### Supervision Programming (P&P Probation Officer)

#### Supervision Services

- Case planning (joint-system focused)
- Assessment and re-assessment for level of service
- Dosage and benchmark tracking
- Swift and strategic sanctions for anti-social behavior
- 8:1 affirmation to negative reinforcement ratio
- o Drug/alcohol testing
- Office, field or home skill building visits:

5 min Check-in

5 min Homework check30 min Skill building session

5 min Assigning homework

- Referral for services through outside providers
- Drug & alcohol screening

#### **Homes for Good Programming**

(Homes for Good staff)

- Family Self Sufficiency program
- Section 8 housing liaison services
- Access to additional rent assistance programs

#### Services Through Outside Providers (Community Partners)

Mental health treatment

Lane County Behavioral Health

- Domestic violence treatment Bridges 2 Safety
- IPV services

Victim Services, Womenspace

Sex offender treatment

McKenzie Counseling, Choices

- Substance abuse treatment Emergence, Chrysalis
- Job placement, orientation, and certifications

Lane Workforce Partnership

- Banking assistance & financial literacy
   Wells Fargo
- Tenants' rights education Rent Well
- Legal clinic

UO Pro bono Clinic, Legal Aid

- Family-marital services
- Gender-responsive anger management
- Education services
- Relief nursery services
- Food purchasing & preparation Food for Lane County
- Homeownership training
- Numerous other services provided by noncontract treatment providers





